

## Message Text

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43

ACTION ACDA-10

INFO OCT-01 EUR-12 IO-10 ISO-00 ACDE-00 SSO-00 NSCE-00

USIE-00 INRE-00 ERDA-05 CIAE-00 H-02 INR-07 L-03

NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 TRSE-00 DODE-00 NSC-05 BIB-01 /083 W  
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O R 241814Z JUN 75

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 4022

INFO AMEMBASSY BELGRADE

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY BUCHAREST

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY ROME

USMISSION NATO

C O N F I D E N T I A L GENEVA 4823

E.O. 11652: GDS

TAGS: CSCE, PFOR, XG

SUBJECT: CSCE: FOLLOW-UP: OPEN-ENDED WORKING GROUP BEGINS  
DRAFTING COMPROMISE FOLLOW-UP TEXT

REF: (A) GENEVA 4731; (B) STATE 137522

1. THE PROCEDURAL LOGJAM ON FOLLOW-UP MAY BE BREAKING UP  
AS A RESULT OF THE ENERGETIC START MADE BY THE OPEN-ENDED  
WORKING GROUP, WHICH THE SWEDISH DELEGATION HAS NOW  
AGREED TO LEAD. ALL PARTICIPANTS HAVE TACITLY ACCEPTED  
THE IDEA OF DAILY NON-POLEMICAL DRAFTING SESSIONS AND  
HAVE ALSO AGREED TO THE SWEDISH CONDITION THAT THE  
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COORDINATOR BE ABLE TO INTRODUCE COMPROMISE TEXTS FOR

DISCUSSION AND TO SET THE PACE OF WORK.

2. BESIDES AN OVERVIEW OF VARIOUS DELEGATION'S DESIRES FOR THE FIRST OPERATIVE PARAGRAPH, THE FIRST TWO SESSIONS HAVE PRODUCED A TENTATIVE, STILL RATHER FRAGILE COMPROMISE FOR THE FIRST PARAGRAPH'S OPERATIVE OPENING PHRASE. SINCE THE OPENING SENTENCE OF THE REVISED DANISH TEXT WAS NOT ACCEPTABLE TO THE USSR, WHICH WANTS A NOTABLY VAGUER FORMULATION INVOLVING MINIMAL REFERENCES TO IMPLEMENTATION, THE DANES THEN PROPOSED A NEW FORMULA BASED ON AGREED LANGUAGE IN THE TENTH PRINCIPLE, WHICH THE SOVIETS AS WELL AS THE NEUTRALS APPEAR TO BE ACCEPTING. THE OPENING SECTION OF OPERATIVE PARAGRAPH WOULD THUS READ:

BEGIN TEXT: THEY WILL, IN THE PERIOD FOLLOWING THE CONFERENCE PAY DUE REGARD TO AND IMPLEMENT THE PROVISIONS OF THE FINAL DOCUMENT/DOCUMENTS OF THE CSCE . . . END TEXT.

3. THIS FORMULATION HAS THE ADVANTAGE FROM THE US VIEWPOINT THAT IT DROPS THE REFERENCE TO CSCE "DECISIONS" CONTAINED BOTH IN THE ORIGINAL AND IN THE REVISED DANISH TEXT, WHICH THE DEPARTMENT ASKED US TO ATTEMPT TO HAVE DELETED (REF B), AND REPLACES IT WITH THE LESS BINDING TERM "PROVISIONS". THE EC-NINE AND NATO CAUCUS URGED US, IN THIS CONNECTION, NOT TO INSIST AT THIS STAGE IN THE NEW WORKING GROUP'S EFFORTS ON THE FURTHER DELETION OF THE OPERATIVE VERB "WILL," SINCE THIS WOULD WEAKEN THE PARAGRAPH TOO MUCH IN THE VIEW OF MANY NATO AND SOME NEUTRAL DELEGATIONS. HOWEVER, THE NATO CAUCUS TOOK NOTE OF US RESERVATIONS ON THIS POINT (REF B), WITH THE UNDERSTANDING THAT ANY REMAINING US LEGAL PROBLEMS WILL HAVE TO BE TAKEN UP AT A SOMEWHAT LATER REVIEW OF FOLLOW-UP TEXT IN THIS WORKING GROUP, UNLESS REMOVED BY A GENERAL DISCLAIMER CLAUSE IN THE FINAL ACT. ACTION REQUESTED: DEPARTMENT'S CONCURRENCE OR COMMENTS THIS APPROACH WOULD BE HELPFUL SOONEST.

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4. WORK ON THE REMAINDER OF THE FIRST PARAGRAPH HAS SO FAR CONFIRMED SOVIET DESIRE TO MAKE THIS PART OF THE TEXT AS SHORT AND NON-COMMITTAL AS POSSIBLE, PARTICULARLY AS REGARDS UNILATERAL AND BILATERAL IMPLEMENTATION. ROMANIANS FOR THEIR PART ARE NEGOTIATING FOR MAXIMUM COMMITMENT AS EARLY AS POSSIBLE IN THIS TEXT, AS REGARDS MULTILATERAL IMPLEMENTATION, INCLUDING A SPECIFIC REFERENCE TO A NEW CSCE. THIS

WOULD, OF COURSE, NOT BE ACCEPTABLE TO THE EC-NINE  
OR TO US.

5. WE WILL SUBMIT DRAFTS OF THE PROPOSED COMPROMISE  
FOLLOW-UP PARAGRAPHS DEVELOPED BY THE WORKING GROUP  
FOR THE DEPARTMENT'S REVIEW AS THEY ARE PRODUCED.  
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